

## Message Text

CONFIDENTIAL

PAGE 01 MOGADI 01803 01 OF 02 081215Z  
ACTION AF-10

INFO OCT-01 NEA-10 ISO-00 SP-02 ICA-11 AID-05 EB-08  
NSC-05 TRSE-00 SS-15 STR-07 OMB-01 CEA-01 L-03  
H-01 CIAE-00 INR-10 NSAE-00 COME-00 FRB-03 XMB-02  
PM-05 DODE-00 AGRE-00 DOTE-00 EUR-12 PA-01 /113 W  
-----129259 081253Z /53

P R 081100Z AUG 78  
FM AMEMBASSY MOGADISCIO  
TO SECSTATE WASHDC PRIORITY 6731  
INFO AMEMBASSY JIDDA  
AMEMBASSY ROME

C O N F I D E N T I A L SECTION 1 OF 2 MOGADISCIO 1803

ROME: PLS PASS AMBASSADOR LOUGHRAN

DEPT: PASS AID FOR AA/AFR

E.O. 11652: GDS  
TAGS: EAID, SO, SA, US  
SUBJ: TRILATERAL DEVELOPMENT PROPOSAL FOR SOMALIA

REFS: A) MOGADISCIO 1589; B) MOGADISCIO 1603; C) JIDDA 5167;  
D) JIDDA 5781; E) STATE 198192

SUMMARY: EMBASSY WELCOMES THE DECISION TO EXPLORE A TRI-  
LATERAL DEVELOPMENT APPROACH TO SOMALIA. WE BELIEVE A TIMELY  
AND TANGIBLE EXPRESSION OF SUPPORT FOR THE GSDR IS IMPORTANT.  
THE SAUDIS, HOWEVER, APPEAR TO BE LESS THAN ENTHUSIASTIC  
OVER THIS APPROACH. THE EMBASSY ALSO QUESTIONS WHETHER THE  
USG IS PREPARED TO UNDERTAKE FINANCIAL ASSISTANCE AS WELL AS  
PROVIDE TECHNICAL RESOURCES IN THE FORM OF THE CORPS OF  
ENGINEERS. THE SEVERAL PROJECTS PRESENTED BY THE GSDR TO  
CODEL LEGGETT ARE FROM THE GSDR FIVE YEAR PLAN. SOME HAVE  
MULTILATERAL DONNERS ALREADY. FEASIBILITY STUDIES HAVE BEEN  
INITIATED IN SOME CASES. OTHER PROJECTS HAVE NOT BEEN  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOGADI 01803 01 OF 02 081215Z

FULLY CONSIDERED, BUT THE CORPS OF ENGINEERS MIGHT  
BE ABLE TO UNDERTAKE A PLANNING ROLE AND THUS ACCELERATE  
THE TIMETABLE FOR ESTABLISHING A CORPS PRESENCE IN  
SOMALIA.

1. EMBASSY WELCOMES THE DECISION TO EXAMINE CONGRESS-  
MAN LEGGETT'S PROPOSALS FOR SAUDI FINANCED, CORPS OF

ENGINEERS MANAGED INFRASTRUCTURE PROJECTS IN SOMALIA. WE BELIEVE IT IS IMPORTANT AND URGENT TO DEMONSTRATE TANGIBLE SIGNS OF SUPPORT FOR THE GOVERNMENT OF THE SOMALI DEMOCRATIC REPUBLIC (GSDR). WE WOULD WELCOME CORPS OF ENGINEERS DIRECT INVOLVEMENT IN SOMALIA'S DEVELOPMENT EFFORT. WE FURTHER BELIEVE THE PRESENCE OF CORPS OF ENGINEERS PERSONNEL WOULD BE INTERPRETED AS A USG CONCERN FOR THE SECURITY OF THE GSDR, AND SHOULD BE PRESENTED TO BOTH THE SAUDIS AND THE GSDR IN THAT LIGHT. THE CORPS OF ENGINEERS HAVE A HISTORY IN SOMALIA. THEY DIRECTED CONSTRUCTION OF THE PORT OF CHISIMAYU UNDER AN EARLIER USAID PROGRAM.

2. PLANNING COMMISSION NOTE TO CODEL, COPY POUCHED TO AID AFR/EA JULY 19, PROPOSED IMPLEMENTATION AND FINANCING ON TRILATERAL BASIS WITH USG AND SAUDI ARABIA. WE ARE SATISFIED CHAIRMAN PLANNING COMMISSION HAD GSDR CABINET CONCURRENCE THIS APPROACHSP WE ALSO BELIEVE THE GSDR SEES US FINANCING AS AN INTEGRAL PART OF THIS PROPOSAL. GIVEN USG ENCOURAGEMENT, WE BELIEVE GSDR WOULD HAVE VIGROUS APPROACH TO SAUDIS TO ATTEMPT TO WIN SAUDI ACCEPTANCE AND FINANCIAL PARTICIPATION. INFRASTRUCTURE PROJECTS IDENTIFIED IN PLANNING COMMISSION NOTE WERE INCLUDED IN GSDR FIVE YEAR DEVELOPMENT PLAN AND WILL BE CARRIED OVER INTO NEW THREE YEAR PLAN 1979-82. THESE ARE PRIORITY PRO-CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOGADI 01803 01 OF 02 081215Z

JECTS AND WE EXPECT GSDR TO SUPPORT THEM TO EXTENT POSSIBLE GIVEN LIMITED FINANCIAL AND TRAINED MANPOWER RESOURCES AVAILABLE.

3. KEY ISSUES ARE SAUDI WILLINGNESS TO FINANCE SERVICES OF THE CORPS OF ENGINEERS AND USG ABILITY TO CONTRIBUTE ALSO TO FINANCING AS WELL AS PROVIDING THE MANAGEMENT EXPERTISE IN THE FORM OF THE CORPS. IN LIGHT OF JIDDA'S COMMENTS ON SAUDI PARTICIATION, REFTELS C AND D, AND THE NEWLY ARRIVED SAUDI AMBASSADOR TO MOGADISCIO'S SCEPTIS-ISM, THE MATTER DOES NOT LOOK TOO PROMISING. AMBASSADOR TAHA ALDEGHATHER HAS MADE IT CLEAR TO THE CHARGE THAT THE SAUDIS BELIEVE THE USG OUGHT TO HAVE A WEAPONS PROGRAM FOR THE GSDR, THAT THE SAUDIS WOULD HELP PAY FOR THAT, BUT THAT THERE WAS LITTLE ENTHUSIASM IN RIYAD FOR DAMS AND ROADS IN SOMALIA. MOREOVER, THE SAUDIS ARE ALREADY CONTRIBUTING TO A NUMBER OF DEVELOPMENT PROJECTS IN SOMALIA.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 MOGADI 01803 02 OF 02 081225Z

ACTION AF-10

INFO OCT-01 NEA-10 ISO-00 SP-02 ICA-11 AID-05 EB-08  
NSC-05 TRSE-00 SS-15 STR-07 OMB-01 CEA-01 L-03  
H-01 CIAE-00 INR-10 NSAE-00 COME-00 FRB-03 XMB-02  
PM-05 DODE-00 AGRE-00 DOTE-00 EUR-12 PA-01 /113 W  
-----129308 081252Z /53

P R 081100Z AUG 78

FM AMEMBASSY MOGADISCIO

TO SECSTATE WASHDC PRIORITY 6732

INFO AMEMBASSY JIDDA

AMEMBASSY ROME

C O N F I D E N T I A L SECTION 2 OF 2 MOGADISCIO 1803

ROME: PLS PASS AMBASSADOR LOUGHRAN

DEPT: PASS AID FOR AA/AFR

4. IN ASSESSING SUITABILITY/FEASIBILITY OF CORPS PARTICIPATION HAVE NOT RAISED THE QUESTION OF A REQUIREMENT FOR A "STATUS OF FORCES AGREEMENT". EMBASSY BELIEVES IT WOULD BE POSSIBLE TO QUICKLY NEGOTIATE SUCH AN AGREEMENT IF ALL PARTIES CONCURRED IN OTHER ASPECTS OF A PROGRAM. THE CORPS WOULD CERTAINLY BE SUITABLE TO ASSIST IN PROJECT IMPLEMENTATION FROM TECHNICAL/ENGINEERING STANDPOINT. SOMALI INSTITUTIONAL COUNTERPARTS FOR THE CORPS WOULD PROBABLY BE THE MINISTRIES CONCERNED WITH THE PROJECT: E.G., PUBLIC WORKS FOR ROADS, AGRICULTURE FOR IRRIGATION, PORTS AND SEA TRANSPORT FOR MERCA PORT. WE NEED TO BEAR IN MIND THAT EVEN UNDER "FORCE ACCOUNT" PROCEDURES THAT PRELIMINARY ENGINEERING AND FINAL DESIGN WILL NEED TO BE UNDERTAKEN IN SOME FORM WHERE THIS HAS NOT BEEN DONE FOR PROJECTS UNDER CONSIDERATION. THIS WILL TAKE TIME BUT IT COULD STILL PROVIDE USG PRESENCE IN PRE-CONSTRUCTION PERIOD. IN THIS CONTEXT:  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOGADI 01803 02 OF 02 081225Z

A. MERCA PORT - NEEDS FEASIBILITY STUDY AS A START  
AND GSDR HAS NO FIRM COMMITMENTS ACCEPT THAT EEC

HAS EXPRESSED INTEREST IN FEASIBILITY/ENGINEERING.

B. BARDHERE DAMN - EEC/ITALIANS HAVE COMPLETED INITIAL FEASIBILITY/TECHNICAL STUDY. FINAL DESIGN/ENGINEERING IS UNDERWAY ALSO EEC FINANCED. PRELIMINARY PROJECT ESTIMATES INDICATE PRICE TAG OF U.S. DOLS 200 MILLION WHICH INCLUDE DAM AND HYDROELECTRIC INSTALLATION: GSDR IS LOOKING FOR CONSORTIUM FINANCING INVOLVING ARABS AND OTHERS. GSDR EXPECTS DONOR MEETING TO BE SCHEDULED IN OCTOBER.

C. BARDHERE CEMENT FACTORY - PROJECT IS INTEGRAL ELEMENT OF DAM COMPLEX AND U.K. HAS AGREED TO DO FEASIBILITY, FIRM HAS BEEN NOMINATED AND WORK TO BEGIN SEPTEMBER/OCTOBER.

D. GAROE/BOSSASSO ROAD - FEASIBILITY STUDY NEEDED AND GSDR HAS RECEIVED NO COMMITMENTS.

5. WE WOULD HAVE TO RESERVE JUDGEMENTS ON MERITS OF ABOVE PROJECTS UNTIL MORE IS KNOWN ABOUT THEM. BARDHERE DAMN COMPLEX IS VERY LONG-TERM PROJECT IN TERMS OF DEVELOPMENT INCLUDING DOWNSTREAM IRRIGATION STRUCTURES. MERCA PROJECT HAS MERIT IN TERMS OF EVACUATION PORT FOR LOWER SHABELLE AGRICULTURAL PRODUCTS - BANANAS, CITRUS, ETC. CURRENTLY AGRICULTURAL PRODUCTS ARE LIGHTERED TO VESSELS USUALLY IN HEAVY SEAS. GAROE/BOSSASSO COULD BE JUSTIFIED TO ASSIST IN DEVELOPMENT OF NORTHEAST WHICH INCLUDES LIVESTOCK AND MINERAL POTENTIAL. BARDHERE CEMENT IS EXPECTED TO BE PRIME CONSTRUCTION MATERIAL FOR CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOGADI 01803 02 OF 02 081225Z

DAM. SUBJECT TO RESULTS OF FEASIBILITY ANALYSIS AND CONSTRAINTS ASSOCIATED WITH CONGRESSIONAL MANDATE, (US DEVELOPMENTAL FINANCING) WE WOULD ASSUME ALL PROJECTS COULD BE UNDERTAKEN IN TRILATERAL OR MULTILATERAL FRAMEWORK WITH SAUDI AND OTHER DONORS.

6. WE ARE AWARE THAT SOVIETS WERE INITIALLY INVOLVED IN FANOLE IRRIGATION PROJECT IN GELIB AREA OF LOWER JUBA. PROJECT INVOLVES DIVERSION TYPE - BARRAGE STRUCTURE. CHINESE HAVE TAKEN OVER PROJECT DESIGN AND WE UNDERSTAND ARE COMMITTED TO CONSTRUCTION AND LAND DEVELOPMENT PHASE. WE DO NOT BELIEVE SOVIETS WERE DEEPLY INVOLVED IN OTHER PROJECTS IN GSDR COMMISSION NOTE.

7. AID REP PLANS TO BE IN AID/W ON CONSULTATION AUGUST 18 AND CAN PROVIDE ADDITIONAL DETAILS. IF MORE INFORMATION NEEDED IN THE INTERIM EMBASSY WOULD BE GLAD TO COMPLY.

8. AMBASSADOR LOUGHRAN MAY HAVE ADDITIONAL COMMENTS  
TO OFFER FOLLOWING HIS RETURN.  
VOUGHT

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DEVELOPMENT PROGRAMS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 08 aug 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978MOGADI01803  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780324-0317  
**Format:** TEL  
**From:** MOGADISCIO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780888/aaaacvma.tel  
**Line Count:** 228  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 5a230467-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION AF  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 MOGADISCIO 1589, 78 MOGADISCIO 1603, 78 JIDDA 5167  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 27 apr 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1805638  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** TRILATERAL DEVELOPMENT PROPOSAL FOR SOMALIA  
**TAGS:** E.AID, SO, SA, US  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/5a230467-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014